

Strengthening Coordination across key Government Actors to Support Returns and Durable Solutions

3 November 2025, Mosul

The International Organization for Migration (IOM), through the Returns Working Group (RWG) and in close collaboration with the Ninewa Governorate and relevant directorates, organized a workshop in Mosul on **3 November 2025** titled “Strengthening Coordination across key Government Actors to Support Returns and Durable Solutions

The workshop gathered senior representatives from government institutions, technical departments, local authorities, and international organizations to enhance inter-agency coordination and collective efforts in supporting the return process to Sinjar. Participants explored practical mechanisms to improve collaboration in service delivery, reconstruction, and the implementation of durable solutions.



Figure 1: Ninewa Governorate technical workshop participants

Government entities represented included the Directorate of Migration and Displacement (MoMD), the Compensation Directorate, the Martyrs Directorate, and the Accounting Department in Ninewa Governorate Office. Discussions emphasized the importance of coordinated planning, information sharing, and joint prioritization of interventions to ensure that returns are safe, voluntary, and sustainable.

Participants List

Name	Position
Government	
Khalid Abdul Karim	Head of Department of Immigration and Displacement
Ali Omar	Assistant governor for organizations and displaced persons affairs
Ammar Mohammed	Head of Compensation Committee
Saleh Ali Mohammed	JCMC
Qanem Hamed	Department of Immigration and Displacement
Younis Hasan	Compensation
Suhel Hazem	Compensation
Mahmod Khalef	JCMC
Qayser Adeb	Martyrs Directorate
Marwan Zaidan	Accounts Department in Ninewa Governorate Office
Waad Hussain	Department of Immigration and Displacement
Ahmed Khaled	Department of Immigration and Displacement
UN/NGOs	
Firas Alsalman	RWG
Karam Alhadeethi	
Abdullah Bakar	IOM
Omar Abbas	IRC
Ayad Mohammed	IRC

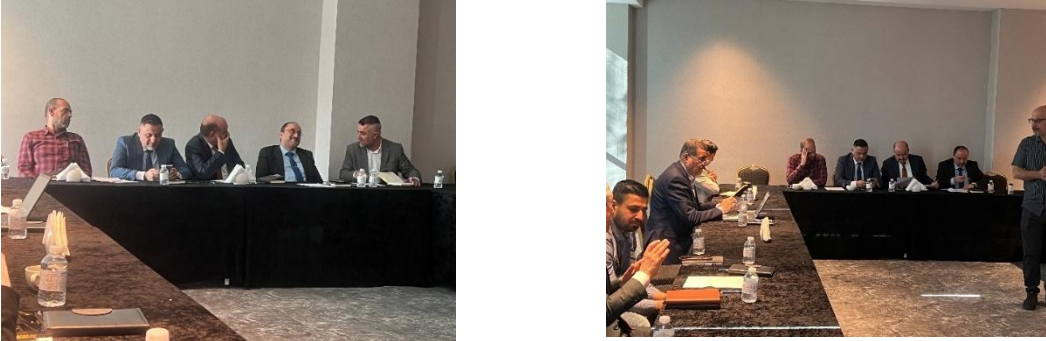


Figure 2: Active participation of local authorities during the session

2. Ministry of Migration and Displacement (MoMD) – Key Highlights

2.1 Current Status of Returns

- Around 22,000 families have returned from KRI camps to Sinjar.
- 60% received the 4 million IQD return grant; 40% are waiting due to lack of federal funds.
- Distribution of durable goods and livelihood support continues depending on budget availability.

2.2 Main Challenges

- Unregistered IDPs in Mosul city (mostly Sunni Arab families who did not live in camps) face major documentation issues.
- Lack of legal proof of displacement prevents them from accessing assistance and compensation.
- No approved mechanism yet for formal recognition of these cases.
- Budget constraints have halted disbursement of return grants.
- Verification of return requires endorsement from mukhtar, police, and district administration.

2.3 Coordination with Compensation Directorate

- Agreement to conduct regular mutual visits, joint review of cases, and case-by-case resolution especially for families with ISIS-affiliated members.
- No shared database exists between MoMD and the Compensation Directorate, but coordination channels were agreed.

2.4 Livelihood Support (2023–2025)

Year	Livelihood Kits	Income-Generating Projects
2023	6,140	169
2024	1,826	428
2025	3,494	84

2.5 2024 Data on Returnee Families:

- Nineveh: 420
- Hamdaniya: 51
- Tal Afar: 35
- Sinjar: 5,628 families
- **Total suspended files: 2,673** (security, verification, or administrative delays)

3. Compensation Directorate – Progress and Constraints

3.1 Damage Scope

- Mosul destruction estimated at 75–80%.
- Directorate processes claims related to:
 - Homes, shops, vehicles, furniture
 - Agricultural lands
 - Martyrs, missing persons, injured individuals

3.2 Achievements

- 84,000 completed cases in Mosul
- 47,000 completed cases in West Ninewa (expected to reach 66,000)
- Only 10% of payments disbursed due to lack of funds.

3.3 Budget Requirements

- Mosul needs 400 billion IQD for compensation.
- West Ninewa requires 260 billion IQD.

3.4 Key Operational Challenges

- Financial allocations delayed from Baghdad.
- Cases above 30 million IQD must be sent to the Central Committee in Baghdad, causing delays.
- Lack of legal documents for many applicants (property titles, inheritance documents).
- Files stored on the ground due to shortage of cabinets, risking document loss.
- No electronic data exchange with Baghdad.

3.5 Procedural Improvements

- Introduction of GPS and satellite image verification, especially in Sinjar where property documentation is lacking.
- Two offices now operate: the main Mosul office and the West Ninewa office.

4. Martyrs Foundation Directorate – Key Points

- Reviewing and verifying all files transferred from the Compensation Directorate.
- Right to appeal is guaranteed for rejected applicants.
- Over 34,000 cases are completed (martyrs, missing, injured since 2003).
- So far, only 3,500 families have received residential land plots due to administrative and financial constraints.
- The Foundation emphasized its role in supporting families of martyrs as part of national recovery and reconciliation.

5. Accounting Department – Financial Implementation Challenges

5.1 Main Responsibilities

- Disbursement of approved compensation after receiving funds from Baghdad.
- No authority to decide amounts or approve lists — only executes payments.

5.2 Main Challenges

- Incorrect beneficiary information received from central authorities.
- Long delays in receiving financial allocations.
- Major gaps in allocations to West Ninewa, causing public frustration.
- Need for stronger verification systems and more administrative support.

6. Workshop Key Outcomes

6.1 Strengthened Coordination

- Renewed commitment for continuous cooperation between MoMD, Compensation Directorate, Martyrs Foundation, and Ninewa Governorate.
- Agreement on regular follow-up, mutual visits, and case-based problem solving.

6.2 Shared Challenges Identified

- Severe budget constraints blocking return grants and compensation.
- Documentation gaps for many displaced families, particularly Sinjar cases.
- Unequal allocation of funds, especially to West Ninewa.
- Need for more transparency and simplified procedures.

6.3 Operational Improvements

- Expansion of digital verification using GPS and satellite imagery.
- Strengthening MoMD field monitoring to identify vulnerable returnees.
- Improving coordination to reduce bureaucratic delays.

6.4 Commitment to Durable Solutions

Participants agreed that durable returns require:

- Compensation payments
- Livelihood opportunities
- Basic services restoration
- Strong coordination with humanitarian organizations

7. Next Steps

7.1 Advocate for Budget Allocations

A joint appeal will be prepared for the Ministry of Finance and Council of Ministers to release funds for:

- Return grants
- Compensation payments
- Priority areas (Sinjar, West Ninewa, Tal Afar)

7.2 Enhanced Field Coordination

- Joint field visits to identify gaps and propose targeted interventions.
- Improved coordination between MoMD and Compensation Directorate on complex cases.